

**JOURNAL OF THE PROCEEDINGS
OF THE
BOARD OF COMMISSIONERS
OF COOK COUNTY**



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**DAVID ORR
COUNTY CLERK**

**JOURNAL OF THE PROCEEDINGS
OF THE
BOARD OF COMMISSIONERS
OF COOK COUNTY**

**DECEMBER 3, 2002
(Special and Regular Meetings)**



JOHN H. STROGER, JR., PRESIDENT

**JERRY BUTLER
FORREST CLAYPOOL
EARLEAN COLLINS
JOHN P. DALEY
ELIZABETH ANN DOODY GORMAN
GREGG GOSLIN
CARL R. HANSEN
ROBERTO MALDONADO**

**JOSEPH MARIO MORENO
JOAN PATRICIA MURPHY
ANTHONY J. PERAICA
MIKE QUIGLEY
PETER N. SILVESTRI
DEBORAH SIMS
BOBBIE L. STEELE
LARRY SUFFREDIN**

**DAVID ORR
COUNTY CLERK**

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JOURNAL OF THE PROCEEDINGS

OF THE

BOARD OF COMMISSIONERS

OF COOK COUNTY

Special Meeting of Tuesday, December 3, 2002

**9:30 A.M.
Central Standard Time**

COOK COUNTY BOARD ROOM, COUNTY BUILDING

Board met pursuant to the following call:

November 25, 2002

The Honorable David Orr
Cook County Clerk
69 West Washington Street
Chicago, Illinois 60602

Dear Mr. Orr:

By the power vested in me, I hereby call a Special Meeting of the Board of Commissioners of Cook County for Tuesday, December 3, 2002, at the hour of 9:30 A.M. in the County Board Room, Room 569, County Building, 118 North Clark Street, Chicago, Illinois, for the purpose of appointing a President Pro Tempore; for the adoption of new Rules of Organization and Procedure; for the appointment of the Chair and Vice-Chair of each standing committee and standing subcommittee; and for the appointment of members of each standing committee and standing subcommittee.

Yours very truly,

JOHN H. STROGER, JR., President
Cook County Board of Commissioners

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COPY OF LETTER SENT TO ALL COMMISSIONERS

November 25, 2002

Honorable President and
Members of the Cook County
Board of Commissioners

Ladies and Gentlemen:

John H. Stroger, Jr., President of the Board of Commissioners of Cook County, has directed me to call a Special Meeting of the Board of Commissioners of Cook County on Tuesday, December 3, 2002, at the hour of 9:30 A.M. in the County Board Room, Room 569, County Building, 118 North Clark Street, Chicago, Illinois, for the purpose of appointing a President Pro Tempore; for the adoption of new Rules of Organization and Procedure; for the appointment of the Chair and Vice-Chair of each standing committee and standing subcommittee; and for the appointment of members of each standing committee and standing subcommittee.

Very truly yours,

DAVID ORR, County Clerk

* * * * *

This is to certify that a copy of the above notice was hand delivered and personally addressed to each Member of the Board of Cook County Commissioners at their home address and was deposited in the United States Mail on November 25, 2002.

DAVID ORR, County Clerk

* * * * *

The following Legal Notice appeared in the Chicago Sun-Times Newspaper on Thursday, November 28 and Friday, November 29, 2002.

LEGAL NOTICE

John H. Stroger, Jr., President of the Board of Commissioners of Cook County, has directed me to call a Special Meeting of the Board of Commissioners of Cook County on Tuesday, December 3, 2002, at the hour of 9:30 A.M. in the County Board Room, Room 569, County Building, 118 North Clark Street, Chicago, Illinois for the purpose of appointing a President Pro Tempore; for the adoption of new Rules of Organization and Procedure; for the appointment of the Chair and Vice-Chair of each standing committee and standing subcommittee; and for the appointment of members of each standing committee and standing subcommittee.

Very truly yours,

DAVID ORR, Cook County and Clerk
of the Board of the Commissioners of Cook County, Illinois

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OFFICIAL RECORD

President Stroger in the Chair.

CALL TO ORDER

At 9:30 A.M., being the hour appointed for the meeting, the President called the Board to order.

QUORUM

County Clerk David Orr called the roll of members and there was found to be a quorum present.

ROLL CALL

Present: Butler, Claypool, Collins, Daley, Gorman, Goslin, Hansen, Maldonado, Moreno, Murphy, Peraica, Quigley, Silvestri, Sims, Steele, Suffredin and Stroger-17.

Absent: None.

ORDINANCE

03-O-01 ORDINANCE

RULES OF ORGANIZATION AND PROCEDURE

ARTICLE I DEFINITIONS

- 1-1. Board.
- 1-2. Commissioner.
- 1-3. Committee.
- 1-4. County.
- 1-5. Majority.
- 1-6. Majority of those Elected.
- 1-7. Member.
- 1-8. President.
- 1-9. Term.

ARTICLE II ORGANIZATION

- 2-1. President Pro Tempore.
- 2-2. Adoption of Rules.
- 2-3. Committees.
- 2-4. Membership and Officers of Standing Committees.
- 2-5. Special Committees and Subcommittees.
- 2-6. Standing Committees.
- 2-7. Referrals to Committees.
- 2-8. Reporting by Committees.
- 2-9. Discharge of Committee.
- 2-10. Confirmation of Presidential Appointments.

ARTICLE III
BUDGET MATTERS

- 3-1. Finance Committee.
- 3-2. Debate.

ARTICLE III-A
IMPACT NOTES

- 3-A. Impact Notes.

ARTICLE IV
PARLIAMENTARY RULES

- 4-1. Meetings.
- 4-2. Emergency Polling.
- 4-3. Presiding Officer.
- 4-4. Quorum.
- 4-5. Majority Votes.
- 4-6. Absence of Quorum.
- 4-7. Order of Business.
- 4-8. Prior Notice to Public - Agendas.
- 4-9. Floor Privileges.
- 4-10. Decorum.
- 4-11. Sergeant-at-Arms.
- 4-12. Recognition for Debate.
- 4-13. Debate.
- 4-14. Voting and Roll Call.
- 4-15. Submission of Ordinances, Resolutions and Motions.
- 4-16. Division of Questions.
- 4-17. Appeal from a Ruling of the Chair.
- 4-18. Personal Privilege.
- 4-19. Special Order of Business.
- 4-20. Entry of Resolutions or Motions in Journal.
- 4-21. Order of Precedence During Debate.
- 4-22. Motion to Adjourn.
- 4-23. Putting and Ordering the Previous Question.
- 4-24. Motion to Reconsider.
- 4-25. New Business.
- 4-26. Amendment or Suspension of Rules.
- 4-27. Rules for Committee Meetings.
- 4-28. Robert's Rules of Order.
- 4-29. Prayer and Invocation at Meeting.
- 4-30. Public Testimony.
- 4-31. Recordings of Meetings.
- 4-32. Vetoes on Agenda.
- 4-33. Consent Calendar.

ARTICLE V

[Reserved for Procedures Relating to Revenue Matters]

ARTICLE VI

INTERPRETATION, FORCE AND EFFECT

- 6-1. Applicability.
- 6-2. Effect of State Law.
- 6-3. Effective Date.
- 6-4. Interpretation.

ARTICLE VII

TRANSITION

- 7-1. Repealer.
- 7-2. Transition – 2002-2006 Term.
- 7-3. Matters Pending in Committee from Prior Term.
- 7-4. Matters Pending in Committee at Conclusion of Term.

Preamble

The provisions of this Ordinance shall constitute the Rules of the Board of Commissioners of Cook County. These Rules are adopted pursuant to the home rule powers granted by Article VII, Section 6 of the 1970 Constitution of the State of Illinois.

It is the purpose of these Rules:

- (a) to provide appropriate procedures and organization for the Board of Commissioners to conduct its business in an orderly and efficient manner;
- (b) to protect the right of all Commissioners to participate fully in the legislative process;
- (c) to foster accountability in Cook County government; and
- (d) to promote openness and maximize participation in the business and affairs of the Board of Commissioners.

BE IT ORDAINED BY THE BOARD OF COMMISSIONERS OF COOK COUNTY, ILLINOIS:

RULES OF ORGANIZATION AND PROCEDURE

ARTICLE I

DEFINITIONS

As used in these rules, the following terms have the meanings ascribed to them in this Article I, unless the context clearly requires a different meaning:

- 1-1. Board.** “Board” means the Cook County Board of Commissioners.

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1-2. Commissioner. “Commissioner” means any of the duly elected or duly appointed Cook County Commissioners, and means the same as “member” of the Board. “Commissioner” includes the President only in his or her capacity as a Commissioner, if the President is a Commissioner, and not in his or her executive capacity as President.

1-3. Committee. “Committee” means a committee of the Board and includes a standing committee, a special committee and a standing or special subcommittee of a committee.

1-4. County. “County” means the County of Cook, Illinois.

1-5. Majority. “Majority” means a simple majority of those members present and voting on a question.

1-6. Majority of those Elected. “Majority of those elected” means a majority of the total number of Commissioners entitled by law to be elected to the Board, irrespective of the number of elected or appointed Commissioners actually serving in office. So long as 17 Commissioners are entitled to be elected to the Board, “majority of those elected” shall mean nine affirmative votes.

1-7. Member. “Member” means a Commissioner.

1-8. President. “President” means the President of the Board in his or her capacity as President, and not in his or her capacity as a Commissioner if the President is also a Commissioner.

1-9. Term. “Term” means the four-year term of office established by Illinois law for all of the Commissioners.

ARTICLE II

ORGANIZATION

2-1. President Pro Tempore. At the first meeting of the Board at the commencement of a term, the Board shall by resolution elect one Commissioner other than the President as President Pro Tempore for such term. The President Pro Tempore shall, in the absence of the President, preside over meetings of the Board. If the President Pro Tempore shall cease to be a Commissioner or shall resign the office of President Pro Tempore, the Board shall elect another Commissioner other than the President to serve as President Pro Tempore for the remainder of the term.

2-2. Adoption of Rules. At the commencement of a term, the Board may adopt new rules of organization and procedure by ordinance setting forth such rules in their entirety and repealing these rules. Such ordinance must be adopted by a majority of those elected. Rules so adopted shall supersede these rules.

2-3. Committees.

(a) The committees of the Board shall be (i) the standing committees and their standing subcommittees listed in Rule 2-6, (ii) special committees created by Board resolution under Rule 2-5, and (iii) special subcommittees created by standing committees or by special committees under Rule 2-5. Subcommittees may not create subcommittees.

(b) The President shall be an ex officio voting member of all committees in addition to the appointed members. The President shall have only one vote on any committee. In casting votes in any committee, the President may indicate that his or her vote is cast in his or her capacity as either President or Commissioner, if the President is also a Commissioner.

(c) A vacancy on a committee, or in the Chair or Vice-Chair position on a committee, shall be created when a member resigns from such position or ceases to be a Commissioner. Resignations shall be made in writing to the Secretary of the Board, who shall promptly notify all members of the Board.

(d) Vacancies on committees or in the positions of Chair or Vice-Chair shall be filled by appointment by the same appointing authority as the initial appointments to such committee. In the case of committee appointments made by the Board, the Board shall fill vacancies by resolution. In the case of vacancies on special subcommittees that were created by committees, the parent committee shall fill the vacancy by motion.

(e) Any Commissioner, regardless of whether he or she is a Chair, Vice-Chair or member of the committee, shall be afforded the courtesy of participating in debate on any matter before a committee.

(f) The Chair of a committee shall have the authority to call meetings of such committee.

(g) The Secretary of the Board shall, at the end of each fiscal year, submit to the Board a summary of all matters pending in each committee.

2-4. Membership and Officers of Standing Committees.

(a) At the commencement of each term, the members of each standing committee and standing subcommittee shall be appointed for the term by resolution adopted by a majority of those elected.

(b) At the commencement of each term, the Chair and Vice-Chair of each standing committee and standing subcommittee shall be appointed for the term by resolution of the Board adopted by a majority of those elected.

2-5. Special Committees and Subcommittees.

(a) The Board may create special committees by resolution adopted by a majority of those elected. The appointed members of a special committee shall be designated by resolution.

(b) A committee may create a special subcommittee by motion adopted by a majority of the entire membership of the committee.

(c) The resolution or motion creating a special committee or special subcommittee shall specify the subject matter of the special committee or subcommittee, the number of members to be appointed thereto, and may specify a reporting date during the term in which event the special committee or subcommittee shall be abolished as of such date. Unless an earlier date is specified by resolution or motion, special committees and subcommittees shall expire at the end of the term.

2-6. Standing Committees. The Standing Committees of the Board (in all capital letters), their Standing Subcommittees (in initial-capitalized letters) and the number of members to be appointed to each (including chair and vice-chair) are as follows:

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ADMINISTRATION (5)

AUDIT (5)

(County Auditor and Chief Financial Officer are ex-officio, non-voting members of the Audit Committee)

BUSINESS AND ECONOMIC DEVELOPMENT (7)

CONSTRUCTION (7)

CONTRACT COMPLIANCE (7)

EDUCATION (7)

ENVIRONMENTAL CONTROL (7)

FINANCE (all Commissioners)

Industrial Claims (5)

Labor (7)

Litigation (7)

Real Estate (7)

Tax Delinquency (7)

Tax and Revenue (5)

HEALTH AND HOSPITALS (all Commissioners)

Oak Forest Hospital (7)

Provident Hospital (7)

Public Health (7)

Stroger & Cermak Hospitals (7)

HUMAN RELATIONS (5)

INFORMATION TECHNOLOGY & AUTOMATION (7)

LAW ENFORCEMENT AND CORRECTIONS (7)

Department of Corrections (5)

Family Court and Juvenile Detention Center (7)

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LEGISLATION AND INTERGOVERNMENTAL RELATIONS (9)

ROADS AND BRIDGES (all Commissioners)

RULES (7)

VETERANS (5)

ZONING AND BUILDING (all Commissioners)

Building (5)

2-7. Referrals to Committees. The Board may by motion refer any matter before the Board to committees or to subcommittees. The Chair of a committee may refer a matter pending in that committee to a subcommittee of that committee.

2-8. Reporting by Committees. Committees shall report to the Board and subcommittees shall report to their parent committees.

2-9. Discharge of Committee. The Board may discharge a matter from committee by either: (a) a two-thirds vote of those present and voting; or (b) a vote of the majority of those elected when notice of intent to make the motion has been given at the previous regular meeting. If a committee fails to report within a prescribed time as instructed by the Board, or within one year after referral of a matter, a motion to discharge may thereafter be made without notice and shall then require only a majority vote.

2-10. Confirmation of Presidential Appointments. All appointments of the President requiring the advice and consent of the Board shall be referred to the Legislation and Intergovernmental Relations Committee upon the President's submission. Reappointments shall be acted upon immediately by the Board. The Committee shall promptly hold such hearings as it deems appropriate and shall, no later than 60 days after referral, report all such appointments to the Board with a recommendation for action. If the Committee has not made a timely report on any appointment, the appointment shall, at the next regular meeting of the Board following the expiration of such 60 days, be referred to the Board with "no recommendation" by the Committee.

ARTICLE III

BUDGET MATTERS

3-1. Finance Committee.

(a) The President's executive budget recommendations and all motions, resolutions or ordinances that propose, amend, transfer or supplement any appropriations of funds or budget measure shall be referred to the Finance Committee. The executive budget recommendations shall provide the basis upon which the annual appropriation ordinance is prepared and enacted.

(b) After considering the executive budget recommendations submitted by the President and all other budget measures submitted by members, the Finance Committee shall prepare an annual appropriation ordinance in tentative form, which in such tentative form shall be made conveniently available to public inspection for at least ten (10) days prior to final action thereon, by publication in the journal of the proceedings of the Board or in such other form as the Board may prescribe; and not less

than one week after publication of such tentative appropriation bill and prior to final action thereon, the Finance Committee shall hold at least one public hearing thereon, notice of which shall be given by publication in a newspaper having general circulation in the County at least one week prior to the time of such hearing. It shall be the duty of the Finance Committee to prepare such tentative appropriation bill and make it so available to public inspection and also to arrange for and hold such public hearing or hearings.

3-2. Debate. The proponent of any budgetary measure shall be afforded the right of debate provided for in Section 4-13.

ARTICLE III-A

IMPACT NOTES

3-A. Impact Notes. The Board shall adhere to all procedural requirements mandated under:

- (a) the Correctional Budget Impact Review Ordinance;
- (b) the Fiscal Impact Review Ordinance; and
- (c) the Debt Impact Review Ordinance.

ARTICLE IV

PARLIAMENTARY RULES

4-1. Meetings.

(a) The Board shall hold regular meetings pursuant to an annual calendar adopted by resolution of the Board.

(b) It shall be the duty of the President to call special meetings of the Board whenever such meetings are necessary in his or her opinion. The President must give no less than two (2) business days advance written notice of such special meetings to the Commissioners and to the public.

(c) In the event that the President states that an emergency exists, the President may call a special meeting, providing 24 hours advance written notice if possible to the Commissioners and to the public, unless not reasonable under the circumstances. In such case notice shall be given as soon as practicable.

(d) Special meetings shall also be held whenever requested by at least one-third of the members of the board. At least two (2) business days advance written notice of such special meetings shall be given to the remaining Commissioners and the public.

(e) All notices of special meetings must include an agenda for such meeting, and such meeting shall be limited to the subjects and items specified in the call of the meeting. The notice of the Call of the Meeting shall be read at the beginning of the meeting.

(f) Special meetings shall be held at the hour of 10:00 o'clock A.M., unless another hour is specified in the call.

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(g) All regular meetings shall be held at the County Seat, in the County Office Building, unless another place within the County shall be designated by the Board.

4-2. Emergency Polling.

(a) In an emergency situation, a business matter may be approved by a poll of all Commissioners. Such request shall be transmitted to the Secretary of the Board, who shall conduct the poll.

(b) If any Commissioner shall object to the polling, such polling shall not be conducted or completed.

(c) If a majority of Commissioners vote "aye," and the polling is not objected to by any Commissioner, the business matter in question shall be considered to have Board approval. The poll vote on the item shall be set forth in the agenda item. Such item shall be placed on the agenda for ratification purposes at the next regular meeting of the Board.

(d) Whenever such a poll occurs, the Secretary of the Board, upon completion of the poll, shall place a public notice in a prominent place in or near the Office of the Board of Commissioners stating the nature of the item polled and the results of the poll.

4-3. Presiding Officer. The President shall preside at all meetings of the Board and shall generally perform the duties usually performed by a presiding officer. In the absence of the President, or during his or her inability to act, the President Pro Tempore shall preside at meetings of the Board.

4-4. Quorum. A majority of those elected shall constitute a quorum for the transaction of business by the Board. A majority of those appointed to any committee (excluding the President) shall constitute a quorum for the transaction of business by such committee.

4-5. Majority Votes. Except as otherwise provided in these rules, and except for questions for which a higher majority is required by law, all questions shall be determined by a majority vote. A vote of "present" shall not be counted in determining the number of members voting on a question.

4-6. Absence of Quorum.

(a) Should a quorum not be present at any regular meeting of the Board, the meeting shall stand adjourned from day to day, to the same hour of each day, until a quorum shall attend.

(b) Should a quorum not be present at any special meeting of the Board or at any committee meeting, the Board or committee meeting shall not thereby stand adjourned, but the members present shall be competent to adjourn, receive public testimony but take no formal action, or recess the meeting to a specified date and time by a majority vote.

4-7. Order of Business.

(a) At each meeting the order of business (unless otherwise directed by the Board) is as follows:

1. Approval and correction of minutes of previous meetings.
2. Old business.
3. New business.
4. Consent calendar.
5. Committee reports:
 - A. Approval of the minutes of committee meetings.
 - B. Adoption or rejection of recommendations in reports.

(b) Pursuant to Rule 4-30, the Board may grant members of the public leave to speak.

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(c) All questions relating to the priority of business shall be decided by the Chair, without debate, subject to appeal.

4-8. Prior Notice to Public - Agendas.

(a) No less than three (3) full business days before any meeting of the Board or a committee or subcommittee, an Agenda for such meeting shall be provided to all Commissioners and to all news media that have requested notice of Board meetings and shall be made available to the public in the office of the Secretary.

(b) The Agenda shall briefly describe all matters, except for congratulatory or death resolutions, that will be considered at the meeting. All material pertinent to an item on a Board agenda shall be supplied, along with the agenda, to each of the Commissioners, and all material pertinent to any item on a committee agenda shall be supplied, along with the agenda, to each member of the committee. Such material shall also be available to the public in the office of the Secretary.

(c) Items may be placed on an agenda not later than noon of the day previous to the day on which an agenda is required to be distributed. This subsection shall not apply to items reported to the Board by any of its committees of the whole.

(d) Matters may be placed on the agenda of a Board meeting by the President or any Commissioner or, with respect to a report of a full committee, by the Chair of the committee. Matters may be placed on the agenda of a committee meeting by any member of the committee.

(e) It shall be the duty of the Clerk to prepare all agendas for meetings of the Board, and it shall be the duty of the Secretary of the Board to prepare agendas for committee meetings.

(f) No issuance of any debt instrument which pledges the full faith and credit of Cook County shall be the subject of final action by the Board of Commissioners unless it has been preceded by at least one (1) public hearing on the prospective matter by the Finance Committee. Notification of such hearing shall be the responsibility of the Finance Committee, which shall cause notice of the hearing to be published at least three days prior to the hearing date in a newspaper of general circulation throughout the County of Cook.

4-9. Floor Privileges. During all meetings of the Board, access to the floor shall be limited to the following persons, except pursuant to leave granted by the Board:

- (a) The President, Clerk, Secretary, Parliamentarian and Sergeant-at-Arms;
- (b) Commissioners;
- (c) Other elected Cook County officers;
- (d) Former Commissioners;
- (e) Staff of the Board; and
- (f) Staff of the President.

At the direction of the President or at the request of any member, the floor shall be cleared of staff. At the request of any member, unauthorized persons shall be ordered removed from the floor.

4-10. Decorum.

(a) The presiding officer shall preserve order and decorum, may speak to points of order in preference to other Commissioners, and shall decide all questions of order, subject to appeal.

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(b) In case of any disturbances or disorderly conduct the presiding officer shall have the power to require the chamber to be cleared.

4-11. Sergeant-at-Arms. The President may, with the advice and consent of the Board, appoint a Sergeant-at-Arms of the Board, who shall preserve order and obey the directions of the Board and of the presiding officer. The Sergeant-at-Arms shall be removable at the will of the President or pursuant to written petition, filed with the Clerk, by a majority of those elected.

4-12. Recognition for Debate. A Commissioner desiring to obtain the floor shall address the presiding officer. If two or more Commissioners shall properly request recognition, the presiding officer shall recognize the one who first spoke. A Commissioner shall not proceed with his remarks until recognized and named by the presiding officer. In debate a Commissioner shall confine himself to the question before the Board, avoid personalities, and in general observe all parliamentary rules pertaining to orderly procedure and decorum in debate. All Commissioners shall be given a full opportunity to participate in the debate on all debatable questions, except when the Board has called the previous question.

4-13. Debate. No Commissioner shall speak more than twice nor longer than a total of ten minutes on the same question, without leave of the Board. Responses by witnesses and County staff to questions of a member shall not be counted against the speaking time allotted to such member. The proponent of the matter under consideration, or the Chairman of a committee whose report is under consideration, as the case may be, shall have the right to open and close debate.

4-14. Voting and Roll Call.

(a) When a question is put to the Board, every Commissioner present shall vote thereon, unless excused by the Board or unless the Commissioner is personally interested therein and declares a personal conflict of interest.

(b) If any Commissioner requests it, a roll call upon any question shall be taken and entered in the Journal of Proceedings, but a roll call shall not be taken unless called for prior to, during or immediately after any vote on the question.

(c) A roll call once ordered shall not be interrupted. When the Clerk has commenced a roll call, all debate on the question before the Board shall be deemed concluded. During the taking of the vote, each member shall respond to the calling of his name by the Clerk by answering "yea", "nay", or "present" and shall be allowed one minute to explain his or her vote at that time.

4-15. Submission of Ordinances, Resolutions and Motions. All ordinances, resolutions, or motions, except motions of procedure, shall be submitted in writing by the President, a Commissioner or a committee (through its report), but not a subcommittee, and then read by the Clerk. Each ordinance, resolution or motion shall be numbered by the Clerk in the following fashion:

- (1) For an ordinance: the last two numbers of the year, O, and the next chronological number;
- (2) For a resolution: the last two numbers of the year, R, and the next chronological number.
- (3) For all other matters, the last two numbers of the year, the name of the committee to which the matter is assigned or an appropriate abbreviation, and the next chronological number.

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After an ordinance, resolution or motion has been stated by the presiding officer or read by the Clerk, as the case may be, it shall be deemed the property of the Board and may be withdrawn at any time before decision only by leave of the Board.

4-16. Division of Questions. If any question presented contains several separable propositions, a demand by any member or the President to “divide the question” shall be in order.

4-17. Appeal from a Ruling of the Chair. Any Commissioner may appeal to the Board from a ruling of the Chair. The member making the appeal may briefly state his reason for the same, and the Chair may briefly explain his or her ruling; but there shall be no debate on the appeal and no other member shall participate in the discussion. The Chair shall then put the question, “Shall the decision of the Chair be sustained?” If a majority of the members present vote “nay,” the decision of the Chair shall be overruled; otherwise, it shall be sustained. The ruling of the Chair shall be final.

4-18. Personal Privilege. The right of a Commissioner to address the Board on a question of personal privilege shall be limited to cases in which his integrity, character, or motives are assailed, questioned or impugned.

4-19. Special Order of Business. Any matter before the Board and referenced in an Agenda provided to the Commissioners and the public in accordance with these rules may be set down as a special order of business at a time certain unless a majority of the Commissioners present object.

4-20. Entry of Resolutions or Motions in Journal. In all cases where a resolution or motion is entered in the Journal, the name of the Commissioners moving and seconding the same shall be entered also.

4-21. Order of Precedence During Debate. When a question is under debate, the following motions shall be in order and shall have precedence over each other in order, as listed:

1. To adjourn to a day certain (amendable, debatable);
2. To adjourn;
3. To take a recess (debatable);
4. To lay on the table;
5. To call the previous question;
6. To refer (debatable);
7. To amend (amendable, debatable);
8. To defer to a time certain (debatable);
9. To defer indefinitely (amendable, debatable).

4-22. Motion to Adjourn. A motion to adjourn is always in order except:

1. When a Commissioner has the floor;
2. When the roll is being called or the members are voting.
3. When the previous motion was a motion to adjourn.
4. When the “previous question” has been ordered.

4-23. Putting and Ordering the Previous Question. The “previous question” shall be put as follows: “Shall the main question be now put?” If carried by a two-thirds vote of the members present, the “previous question” shall be ordered. An order for the “previous question” shall end all debate, and bring the Board to a direct vote upon the options before the Board in the order of their precedence.

4-24. Motion to Reconsider.

(a) A vote or question may be reconsidered at any time during the same meeting, or at the first regular meeting held thereafter, but not after the matter has become law.

(b) A motion for reconsideration, having been once made and decided in the negative, shall not be renewed, nor shall a motion to reconsider be reconsidered.

(c) A motion to reconsider must be made by a member who voted on the prevailing side of the question to be reconsidered.

(d) This rule does not apply to motions to override vetoes.

4-25. New Business. All new business must originate with the Board. Matters may be introduced only by the President, by Commissioners, or by committees (but not subcommittees). Each communication, motion, resolution, or ordinance, after being read by the Clerk, may be acted upon immediately by the Board, or referred to committee, as ordered by the Board. Resolutions may be referred to committee for study, but to be effective must be voted upon at a meeting of the Board.

4-26. Amendment or Suspension of Rules.

(a) A rule may be temporarily suspended by a vote of 2/3 of all Commissioners entitled by law to be elected, upon motion of any member specifying the rule to be suspended.

(b) These rules shall not be altered or amended in whole or in part except by ordinance adopted by vote of two-thirds of all Commissioners entitled by law to be elected, except that amendments to these rules limited to procedural restrictions on matters that increase real estate taxes may be adopted by resolution or ordinance approved by a majority of those elected (with such later amendments to be placed in Article V of these Rules). This subsection does not apply to the adoption of new rules in accordance with Rule 2-2.

4-27. Rules for Committee Meetings. The rules of procedure for all committee, subcommittee and special committee meetings shall be the same as for Board meetings, except that committees composed of less than the entire Board shall require only a majority of the committee for a quorum.

4-28. Robert's Rules of Order. The rules of parliamentary practice set forth in the latest edition of "Robert's Rules of Order, Newly Revised" shall govern the Board in all cases in which they are applicable and not inconsistent with these rules.

4-29. Prayer and Invocation at Meeting. Meetings of the Board may commence with a prayer and invocation.

4-30. Public Testimony. Any person desiring to speak at a meeting of the Board or its committees shall submit his or her name, address, and the organization he or she represents, if any, to the Secretary of the Board. Any standing committee or subcommittee shall consider public testimony prior to final action. Such person shall address a meeting of the Board or a committee by leave of the members of the Board or committee, respectively, for a period not to exceed three minutes.

4-31. Recordings of Meetings. The Secretary is responsible for tape recording all public meetings of the Board. The tape recordings of Board meetings shall be retained by the Secretary who shall make them available to the members upon request. Members of the public shall be allowed to listen to such recordings during regular office hours except when the recordings are in immediate use by persons exercising official County duties. The Secretary may require a notice in writing to be submitted 24 hours prior to the time when the recordings are desired. Any member of the public wishing to purchase a copy of such a recording may do so upon payment to the County of the cost of its reproduction.

4-32. Veto on Agenda. If the President vetoes any ordinance or resolution or other matter, the Clerk shall place the veto message and the corresponding ordinance or resolution or other matter on the agenda of the next regular meeting.

4-33. Consent Calendar. All resolutions concerning deaths, congratulations, ceremonial and non-controversial matters may be considered by the whole Board of Commissioners without the suspension of the Rules of Organization and Procedure and may be adopted as a group by a single motion to "do pass" at any regular meeting of the Board of Commissioners. The aforementioned resolutions shall be submitted to the Secretary of the Board, and it shall be the duty of the Secretary of the Board to prepare the Consent Calendar for any regular meeting of the Board of Commissioners. The Resolutions calling for the expenditure of funds or directing investigations shall not be subject to the agreed resolution procedures. Any matter on the consent calendar may be removed by a motion of any Commissioner and shall then be subject to the Rules of Organization and Procedure of the Board as provided herein.

ARTICLE V

[Reserved for Procedures Relating to Revenue Matters]

ARTICLE VI

INTERPRETATION, FORCE AND EFFECT

6-1. Applicability. The meetings and actions of the Board, including all of its committees, shall be governed by these rules.

6-2. Effect of State Law. Except as otherwise specifically provided in these rules, these rules supersede all provisions of Illinois statute to the extent of any conflict or inconsistency, except for statutes that, by their terms, specifically limit home rule units pursuant to Article VII, Section 6(g) or 6(h) of the 1970 Constitution of the State of Illinois.

6-3. Effective Date. These rules shall be in full force and effect upon their adoption, and shall remain in full force and effect except as amended in accordance herewith, or until superseded by new rules adopted as part of the organization of a newly-constituted Board at the commencement of a term.

6-4. Interpretation. These rules shall be interpreted and applied to foster the goals and purposes set forth in the preamble to this Ordinance. The rules are to be construed in accordance with the customary American usage and meaning of parliamentary terms and expressions and the plain meaning of the ordinary words appearing herein. In case of ambiguous application, these Rules shall be applied in a manner that fosters openness, accountability and fairness in the operation of the Board.

ARTICLE VII

TRANSITION

7-1. Repealer. The Rules of the Board of Commissioners of Cook County, previously adopted by Ordinance on December 15, 1998, as amended by subsequent resolutions and ordinances, are hereby repealed.

7-2. Transition – 2002-2006 Term.

(a) The standing committees and subcommittees created by Ordinance previously adopted December 15, 1998 are replaced by the standing committees and subcommittees created by this Ordinance.

(b) The resolution appointing Chairs and Vice-Chairs to such committees, which were adopted on December 15, 1998 shall be replaced pursuant to resolution of the Board adopted pursuant to Section 2-4 of this Ordinance, and the appointments made pursuant to such resolution shall remain in effect for the 2002-2006 term.

(c) The resolution appointing members of committees and subcommittees which was adopted on December 15, 1998 shall be replaced pursuant to resolution of the Board adopted pursuant to Section 2-4 of this Ordinance, and the appointments made pursuant to such resolution shall remain in effect for the 2002-2006 term.

7-3. Matters Pending in Committee from Prior Term. Except as otherwise provided in this Section, all committees and subcommittees shall be discharged from further consideration of all legislation and other matters pending in such committees and subcommittees at the conclusion of the 1998-2002 term. All legislation and other matters pending in any committee or subcommittee from any prior term shall automatically be received and filed effective as of the date of passage of this Ordinance, without prejudice to reintroduction during the succeeding term. All matters relating to pending litigation or worker's compensation claims shall automatically be referred to the successor committee during the succeeding term.

7-4. Matters Pending in Committee at Conclusion of Term. All matters relating to pending litigation or worker's compensation claims at the conclusion of the 2002-2006 term and each term thereafter shall automatically be referred to the successor committee during the succeeding term. Except as otherwise provided in this Section, all legislation and other matters referred to any committee or subcommittee shall automatically be referred back to the Board of Commissioners and re-referred to the Rules Committee upon conclusion of the 2002-2006 term, and each term thereafter. The Secretary of the Board shall issue a report not less than 60 days prior to the expiration of the 2002-2006 term and each term thereafter to the chairman of each committee listing all matters pending in his or her committee. The Secretary of the Board shall issue a further report not more than 30 days after the commencement of the succeeding term to the chairman of the Rules Committee listing all matters referred to the Rules Committee as of the commencement of the succeeding term, with copies of the portions of such report to the chairman of each committee listing the matters referred from his or her predecessor committee to the Rules Committee.

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Approved and adopted this 3rd day of December 2002.

JOHN H. STROGER, JR., President
Cook County Board of Commissioners

ATTEST: DAVID ORR, County Clerk

Commissioner Daley, seconded by Commissioner Maldonado, moved that the Ordinance regarding the Rules of Organization and Procedure be approved and adopted.

Following discussion, Commissioner Butler, seconded by Commissioner Suffredin, moved to amend Rule 4-14 Voting and Roll Call (b), by inserting the language "...but a roll call shall not be taken unless called for prior to, during or immediately after any vote on the question". **The motion carried unanimously.**

Commissioner Daley, seconded by Commissioner Maldonado, moved that the Ordinance regarding the Rules of Organization and Procedure be approved and adopted, as amended. Commissioner Daley called for a Roll Call, the vote of yeas and nays being as follows:

**ROLL CALL ON MOTION TO
APPROVE AS AMENDED**

Yeas: Butler, Claypool, Daley, Gorman, Goslin, Hansen, Maldonado, Moreno, Murphy, Peraica, Quigley, Silvestri, Sims, Steele, Suffredin, Stroger - 16.

Nays: Collins - 1.

The motion to approve, as amended CARRIED.

Commissioner Daley, seconded by Commissioner Maldonado, moved to reconsider the vote by which the Ordinance was approved. Commissioner Daley called for a Roll Call, the vote of yeas and nays being as follows:

ROLL CALL ON MOTION TO RECONSIDER

Yeas: Collins - 1.

Nays: Butler, Claypool, Daley, Gorman, Goslin, Hansen, Maldonado, Moreno, Murphy, Peraica, Quigley, Silvestri, Sims, Steele, Suffredin, Stroger - 16.

The motion to reconsider failed and the Ordinance was APPROVED AND ADOPTED AS AMENDED.

RESOLUTIONS

**03-R-01
RESOLUTION**

CHAIRS AND VICE-CHAIRS OF THE COMMITTEES AND SUBCOMMITTEES

BE IT RESOLVED BY THE BOARD OF COMMISSIONERS OF COOK COUNTY, ILLINOIS, that the following Commissioners are designated and appointed as President Pro Tem and as Chairpersons and Vice-Chairpersons of the Standing Committees and Subcommittees of the Board.

Section 1. The President Pro Tem of the Cook County Board shall be Commissioner Moreno.

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Section 2. The Chairpersons and Vice-Chairpersons of the Committees (identified by all capital letters) and of the Subcommittees (identified by initial capital letters) of the Cook County Board shall be as follows:

ADMINISTRATION (5 members)	Chair:	Hansen
	Vice-Chair:	Butler
AUDIT (5 members)	Chair:	Daley
	Vice-Chair:	Goslin
BUSINESS AND ECONOMIC DEVELOPMENT (7 members)	Chair:	Collins
	Vice-Chair:	Goslin
CONSTRUCTION (7 members)	Chair:	Sims
	Vice-Chair:	Butler
CONTRACT COMPLIANCE (7 members)	Chair:	Steele
	Vice-Chair:	Silvestri
EDUCATION (7 members)	Chair:	Steele
	Vice-Chair:	Gorman
ENVIRONMENTAL CONTROL (7 members)	Chair:	Quigley
	Vice-Chair:	Silvestri
FINANCE (committee of the whole)	Chair:	Daley
	Vice-Chair:	Steele
Industrial Claims (5 members)	Chair:	Gorman
	Vice-Chair:	Murphy
Labor (7 members)	Chair:	Murphy
	Vice-Chair:	Moreno
Litigation (7 members)	Chair:	Silvestri
	Vice-Chair:	Quigley
Real Estate (7 members)	Chair:	Steele
	Vice-Chair:	Goslin
Tax Delinquency (7 members)	Chair:	Sims
	Vice-Chair:	Goslin
Tax and Revenue (5 members)	Chair:	Goslin
	Vice-Chair:	Moreno
HEALTH & HOSPITALS (committee of the whole)	Chair:	Butler
	Vice-Chair:	Goslin
Oak Forest Hospital (7 members)	Chair:	Sims
	Vice-Chair:	Gorman

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Provident Hospital (7 members)	Chair:	Butler
	Vice-Chair:	Silvestri
Public Health (7 members)	Chair:	Collins
	Vice-Chair:	Claypool
Stroger & Cermak Hospitals (7 members)	Chair:	Maldonado
	Vice-Chair:	Silvestri
HUMAN RELATIONS (5 members)	Chair:	Quigley
	Vice-Chair:	Silvestri
INFORMATION TECHNOLOGY & AUTOMATION (7 members)	Chair:	Claypool
	Vice-Chair:	Goslin
LAW ENFORCEMENT AND CORRECTIONS (7 members)	Chair:	Maldonado
	Vice-Chair:	Silvestri
Department of Corrections (5 members)	Chair:	Steele
	Vice-Chair:	Hansen
Family Court & Juvenile Detention Center (7 members)	Chair:	Collins
	Vice-Chair:	Gorman
LEGISLATION AND INTERGOVERNMENTAL RELATIONS (9 members)	Chair:	Suffredin
	Vice-Chair:	Silvestri
ROADS & BRIDGES (committee of the whole)	Chair:	Hansen
	Vice-Chair:	Moreno
RULES (7 members)	Chair:	Steele
	Vice-Chair:	Hansen
VETERANS (5 members)	Chair:	Hansen
	Vice-Chair:	Gorman
ZONING AND BUILDING (committee of the whole)	Chair:	Silvestri
	Vice-Chair:	Steele
Building (5 members)	Chair:	Moreno
	Vice-Chair:	Silvestri

NOW, THEREFORE, WE, the Cook County Board of Commissioners do hereby approve Resolution 03-R-01.

Approved and adopted this 3rd day of December 2002.

JOHN H. STROGER, JR., President
Cook County Board of Commissioners

ATTEST: DAVID ORR, County Clerk

Commissioner Daley, seconded by Commissioner Silvestri, moved that the Resolution regarding Appointment of the President Pro Tempore and the Chair and Vice Chair of the Standing Committees and Subcommittees be approved and adopted. Commissioner Daley called for a Roll Call, the vote of yeas and nays being as follows:

ROLL CALL ON MOTION TO APPROVE

Yeas: Butler, Claypool, Collins, Daley, Gorman, Goslin, Hansen, Maldonado, Moreno, Murphy, Peraica, Quigley, Silvestri, Sims, Steele, Suffredin, Stroger - 17.

Nays: None.

The motion to approve CARRIED.

Commissioner Daley, seconded by Commissioner Hansen, moved to reconsider the vote by which the Resolution was approved. Commissioner Daley called for a Roll Call, the vote of yeas and nays being as follows:

ROLL CALL ON MOTION TO RECONSIDER

Yeas: None.

Nays: Butler, Claypool, Collins, Daley, Gorman, Goslin, Hansen, Maldonado, Moreno, Murphy, Peraica, Quigley, Silvestri, Sims, Steele, Suffredin, Stroger - 17.

The motion to reconsider failed and the Resolution was APPROVED AND ADOPTED.

* * * * *

**03-R-02
RESOLUTION**

THE STANDING AND CERTAIN SPECIAL COMMITTEES AND SUBCOMMITTEES

WHEREAS, The Standing and Certain Special Committees and Subcommittees of the Cook County Board, as well as the number of members and Chair and Vice-Chair of each, have already been established; now, therefore,

BE IT RESOLVED BY THE BOARD OF COMMISSIONERS OF COOK COUNTY, ILLINOIS, that the following Commissioners are designated and appointed as members of the Committees (identified by all capital letters) and Subcommittees (identified by initial capital letters) of the Cook County Board in addition to the Chair and Vice-Chair of the respective Committees and Subcommittees:

ADMINISTRATION

Members: Hansen
Butler
Gorman
Murphy
Steele

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AUDIT	Members: Daley Goslin Butler Hansen Quigley
BUSINESS AND ECONOMIC DEVELOPMENT	Members: Collins Goslin Gorman Hansen Maldonado Murphy Quigley
CONSTRUCTION	Members: Sims Butler Collins Gorman Hansen Moreno Silvestri
CONTRACT COMPLIANCE	Members: Steele Silvestri Butler Goslin Maldonado Moreno Peraica
EDUCATION	Members: Steele Gorman Goslin Murphy Peraica Quigley Sims
ENVIRONMENTAL CONTROL	Members: Quigley Silvestri Gorman Moreno Peraica Sims Steele
FINANCE	Members: All Commissioners, excepting the Chair and Vice-Chair

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Industrial Claims	Members: Gorman Murphy Claypool Moreno Peraica
Labor	Members: Murphy Moreno Butler Gorman Hansen Maldonado Sims
Litigation	Members: Silvestri Quigley Collins Gorman Murphy Peraica Suffredin
Real Estate	Members: Steele Goslin Butler Gorman Maldonado Moreno Peraica
Tax Delinquency	Members: Sims Goslin Butler Collins Moreno Murphy Peraica
Tax and Revenue	Members: Goslin Moreno Gorman Quigley Suffredin
HEALTH & HOSPITALS	Members: All Commissioners, excepting the Chair and Vice-Chair

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Oak Forest Hospital	Members: Sims Gorman Daley Goslin Murphy Peraica Steele
Provident Hospital	Members: Butler Silvestri Claypool Murphy Peraica Sims Steele
Public Health	Members: Collins Claypool Butler Gorman Goslin Silvestri Steele
Stroger & Cermak Hospitals	Members: Maldonado Silvestri Butler Moreno Murphy Peraica Steele
HUMAN RELATIONS	Members: Quigley Silvestri Daley Peraica Steele
INFORMATION TECHNOLOGY & AUTOMATION	Members: Claypool Goslin Butler Daley Hansen Moreno Peraica
LAW ENFORCEMENT AND CORRECTIONS	Members: Maldonado Silvestri Butler Gorman Moreno Peraica Quigley

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Department of Corrections	Members: Steele Hansen Maldonado Peraica Suffredin
Family Court & Juvenile Detention Center	Members: Collins Gorman Peraica Quigley Silvestri Sims Steele
LEGISLATION AND INTERGOVERNMENTAL RELATIONS	Members: Suffredin Silvestri Claypool Collins Daley Gorman Murphy Peraica Sims
ROADS AND BRIDGES	Members: All Commissioners, excepting the Chair and Vice-Chair
RULES	Members: Steele Hansen Collins Daley Moreno Silvestri Suffredin
VETERANS	Members: Hansen Gorman Butler Daley Quigley
ZONING AND BUILDING	Members: All Commissioners, excepting the Chair and Vice-Chair
Building	Members: Moreno Silvestri Hansen Steele Suffredin

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NOW, THEREFORE, WE, the Cook County Board of Commissioners, do hereby approve Resolution 03-R-02.

Approved and adopted this 3rd day of December, 2002.

JOHN H. STROGER, JR., President
Cook County Board of Commissioners

ATTEST: DAVID ORR, County Clerk

Commissioner Daley, seconded by Commissioner Suffredin, moved that the Resolution regarding Appointment of Members of the Standing and Certain Special Committees and Subcommittees be approved and adopted. Commissioner Daley called for a Roll Call, the vote of yeas and nays being as follows:

ROLL CALL ON MOTION TO APPROVE

Yeas: Butler, Claypool, Collins, Daley, Gorman, Goslin, Hansen, Maldonado, Moreno, Murphy, Peraica, Quigley, Silvestri, Sims, Steele, Suffredin, Stroger - 17.

Nays: None.

The motion to approve CARRIED.

Commissioner Daley, seconded by Commissioner Hansen, moved to reconsider the vote by which the Resolution was approved. Commissioner Daley called for a Roll Call, the vote of yeas and nays being as follows:

ROLL CALL ON MOTION TO RECONSIDER

Yeas: None.

Nays: Butler, Claypool, Collins, Daley, Gorman, Goslin, Hansen, Maldonado, Moreno, Murphy, Peraica, Quigley, Silvestri, Sims, Steele, Suffredin, Stroger - 17.

The motion to reconsider failed and the Resolution was APPROVED AND ADOPTED.

ADJOURNMENT

Commissioner Daley, seconded by Commissioner Steele, moved that the Special Meeting do now adjourn.

The motion prevailed and the Special Meeting stood adjourned.

The next regular County Board Meeting is scheduled by law, for Tuesday, December 17, 2002.

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County Clerk

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The Board of Commissioners then convened the meeting scheduled for 10:00 A.M. (See Journal Pages 28 through 141).